

UNITED STATES DISTRICT COURT
DISTRICT OF OREGON
PORTLAND DIVISION

SEAN GORDON WESCOTT,
Plaintiff,
v.

No. 6:12-cv-00018-HU

**FINDINGS AND
RECOMMENDATION**

SARAH M. SABRI, et al.,
Defendants.

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1 HUBEL, Magistrate Judge:

2 On January 3, 2012, Plaintiff Sean Gordon Wescott
3 ("Plaintiff"), a former inmate in the custody of the Oregon
4 Department of Corrections ("ODOC"), commenced this civil rights
5 action pro se pursuant to 42 U.S.C. § 1983. Plaintiff named as
6 defendants several current and former ODOC employees (collectively,
7 "Defendants"). The gist of Plaintiff's complaint is that
8 Defendants failed to award him time-served and/or earned-time
9 credits, which resulted in him being detained 116 days past his
10 release date.

11 Defendants now move for summary judgment on the grounds that:
12 (1) Plaintiff's remaining claims for violation of the Eighth and
13 Fourteenth Amendments and false imprisonment fail on the merits
14 because Plaintiff cannot demonstrate that he was detained past the
15 expiration of his lawful sentence; (2) Defendants are entitled to
16 qualified immunity for any alleged violation of Plaintiff's
17 constitutional rights; and (3) Plaintiff's false imprisonment claim
18 is barred by the Eleventh Amendment. For the reasons set forth
19 below, Defendants' motion (Docket No. 41) for summary judgment
20 should be granted.

21 I. FACTS AND PROCEDURAL HISTORY

22 In December 2008, Plaintiff was convicted, upon a conditional
23 plea of guilty, in Lane County Circuit Court, Case No. 20-08-23520,
24 of two counts of coercion (hereinafter, "Counts Five and Six") and
25 was sentenced to 42 months probation. Plaintiff subsequently
26 violated certain conditions of his probationary sentence. As a
27 result, on February 23, 2009, the Lane County Circuit Court entered
28 a criminal judgment revoking Plaintiff's probation and sentencing

him to 38 months imprisonment, consisting of two consecutive 19-month terms on Counts Five and Six:

Coercion (Count 5)

IT IS FURTHER ORDERED that Defendant shall serve a period of 19 months in the custody of the Department of Corrections, with credit for time served. Defendant is continued in the custody of the Lane County Supervisory Authority for transportation to the Department of Corrections.

IT IS FURTHER ORDERED that the Defendant may be considered by the executing or releasing authority for any form of temporary leave from custody, *reduction in sentence*, work release, alternative incarceration program or program of conditional supervised release authorized by law for which the Defendant is otherwise eligible at the time of sentencing.

. . . .

Coercion (Count 6)

IT IS FURTHER ORDERED that Defendant shall serve a period of 19 months in the custody of the Lane County Supervisory Authority, consecutively to the sentence imposed in Count 5, with credit for time served, and with consideration, at the discretion of the Supervisory Authority, for all alternative programs. Defendant is sentenced to the custody of the Lane County Supervisory Authority which shall retain custody over the defendant until all 19 months have been served.

(Smith Decl. Ex. 1 at 1-2) (emphasis added). Plaintiff was taken into custody the following day.

The Lane County Sheriff's Office provided ODOC with a statement of imprisonment for Case No. 20-08-23520 and certified that Plaintiff had served 61 days in jail (e.g., the combined periods of October 16, 2008, until November 26, 2008, and February 5, 2009, until February 24, 2009) prior to his admission to ODOC custody. ODOC applied that 61 days of time-served credit to Count Five. According to ODOC's Administrator of the Offender Information and Sentencing Computation Unit ("OISC"), Bethany Smith

1 ("Smith"), Plaintiff did not receive time-served credit with
2 respect to Count Six because Oregon Administrative Rule ("OAR")
3 291-100-0080(3)(b) provides that "an inmate will receive time
4 served credit for time confined in a county jail or other
5 non-Department of Corrections facility (as authorized by statute)
6 against only the first of multiple consecutive sentences unless
7 different dates are indicated for the consecutive sentences."
8 (Smith Decl ¶ 12) (quoting OAR 291-100-0080(3)(b)).

9 In April 2009, Plaintiff was convicted, upon a conditional
10 plea of guilty, in Lane County Circuit Court, Case No. 20-09-08776,
11 of felony stalking (hereinafter, "Count Two") and was sentenced to
12 41 months imprisonment, 31 months of which was to be served
13 "concurrent with the sentence imposed in case number 20-08-23520
14 and 10 months [of which were to] be consecutive to any time
15 currently being served." (Smith Decl. Ex. 2 at 2.) In other
16 words, "[b]etween the two cases, the total prison term was 48
17 months, not counting any credits."¹ (Pl.'s Resp. at 4.) As with
18 Count Five in Case No. 20-08-23520, the judgment stated that
19 Plaintiff could "be considered by the executing releasing authority
20 for any form of temporary leave from custody, *reduction in*
21 *sentence*, work release, alternative incarceration program or
22 program of conditional or supervised release authorized by law for

24 ¹ During his incarceration, Plaintiff sent a few inmate
25 communication forms that seemed to challenge/ express confusion
26 regarding whether his total prison term should have been 48 months,
27 less any earned-time or time-served credits, based on the language
28 of the judgments concerning concurrent and consecutive sentences.
(See, e.g., Smith Decl. Ex. 7 at 1.) Because Plaintiff's response
brief and complaint suggest that this is no longer an issue, it
will not be addressed here.

1 which . . . [he] is otherwise eligible at the time of sentencing."
2 (Smith Decl. Ex. 2 at 2) (emphasis added).

3 Prior to July 1, 2009, ORS 421.121(2) "provided that the
4 maximum amount of reduction in a term of incarceration that could
5 be earned for appropriate institutional behavior (so called 'earned
6 time credit') could not exceed 20 percent of the total term of
7 incarceration." *State v. Portis*, 348 Or. 559, 561 (2010). The
8 statute was amended, effective July 1, 2009, "to potentially
9 increase the maximum to 30 percent for inmates not convicted of
10 certain violent felonies." *Id.* (citing Or. Laws 2009, ch. 660, §§
11 17, 18 (House Bill (HB) 3508)). Pursuant § 18 of HB 3508, ODOC
12 "was required to provide notice of the inmate's potential
13 eligibility for the additional earned time credit to the inmate and
14 to the victim of the crime, as well as the district attorney, the
15 presiding judge, and the trial court administrator for the county
16 in which the inmate had been convicted." *Id.* at 562.

17 Plaintiff's crimes were not among those statutorily excluded
18 from potential eligibility (i.e., not among the enumerated violent
19 felony offenses) for the additional earned-time credit. (Smith
20 Decl. ¶ 21) (explaining that coercion and felony stalking were
21 "crimes not excluded from consideration for the additional earned
22 time under HB 3508.")

23 Ultimately, however, Defendant Joe McCool ("McCool"), a prison
24 term analyst, determined that Count Six was not eligible for
25 additional earned-time credit based on the language of the judgment
26 in Case No. 20-08-23520, which did not explicitly authorize a
27 reduction in sentence with respect to that count (unlike the
28 judgments concerning Counts Two and Five). See OR. REV. STAT. §

1 137.750 ("[T]he court shall order on the record in open court as
2 part of the sentence imposed that the defendant may be considered
3 by the executing or releasing authority for . . . reduction in
4 sentence . . . , unless the court finds on the record in open court
5 substantial and compelling reasons to order that the defendant not
6 be considered for such leave, release or program.")

7 In making this determination, McCool relied on OISC policy
8 which requires, as a condition precedent to notice being sent in
9 accordance with § 18 of HB 3508, that the "[s]entence must be
10 eligible for earned time pursuant to ORS 137.750." (Smith Decl.
11 Ex. 9 at 5.) This policy was formulated based on OISC's review of
12 the applicable statute and advice from the Oregon Department of
13 Justice ("ODOJ"). Prison term analysts, like McCool, and other
14 OISC employees "do not have any discretion to deviate from this
15 policy." (Smith Decl. ¶ 23.)

16 On October 16, 2009, McCool sent the Lane County Circuit Court
17 a letter explaining HB 3508, along with a proposed supplemental
18 judgments on Counts Two and Five "that allowed the Court to
19 determine whether [P]laintiff was eligible for an increase in
20 earned time on those counts." (Smith Decl. ¶ 22.) No such letter
21 was sent with respect to Count 6. A little over a month later, on
22 November 25, 2009, the Lane County Circuit Court signed the
23 supplemental judgments authorizing 30% earned-time for Counts Two
24 and Five.

25 Also in late November 2009, Plaintiff sent an inmate
26 communication form to McCool claiming that there was a "mistake" in
27 his sentence computation and that he was eligible for 30% earned-
28 time on Count Six as well. On December 1, 2009, Defendant Tasha

1 Black ("Black"), a prison term analyst, responded to Plaintiff,
2 stating: "You were not eligible to be considered for 30% earned
3 time on . . . count 06 as the judgment didn't allow you earned time
4 on that count." (Smith Decl. Ex. 17.)

5 Effective February 17, 2010, "the legislature amended HB 3508
6 and ORS 421.121 to reduce the potential maximum earned time credit
7 from 30 percent to 20 percent of an inmate's total term of
8 incarceration." *Portis*, 348 Or. at 564 (citing Or. Laws 2010, ch.
9 2, § 5(5) (Senate Bill (SB) 1007)). However, the legislature
10 provided "that inmates who had already been granted eligibility for
11 the additional earned time credit would retain them." *Id.* In
12 effect, SB 1007 divided inmates initially identified under HB 3508
13 as potentially eligible for the additional earned-time credit into
14 two groups:

15 One group—those inmates, who before the effective date of
16 SB 1007, were determined by a court to be eligible for
17 additional earned time credit—retains the benefit of HB
18 3508. However, a second group—those inmates who had not
19 obtained the necessary court approval before the
20 effective date of SB 1007—lost their eligibility for
21 additional earned time credit under HB 3508.

22 *Id.* at 564-65.

23 The OISC policy manual, which was formulated based on OISC's
24 review of ORS 421.121 and advice from ODOJ, contains a similar
25 statement regarding the application of SB 1007:

26 The 2010 Legislature passed Senate Bill 1007 (SB 1007)
27 effective February 17, 2010. It further amended ORS
28 421.121 so that inmates whose crimes were committed on or
after February 17, 2010, but prior to July 1, 2011, may
only received [sic] a maximum of 20% earned time, if
otherwise eligible. SB 1007 halted any further approval
of 30% earned time by the courts from the House Bill 3508
(HB 3508) notification process. Therefore, if the court
was not notified and/or did not approve 30% earned time
by 10:00 a.m. on February 17, 2010, the inmate is not
eligible to receive the additional amount.

1 (Smith Decl. Ex. 14 at 20.) OISC formulated this policy on the
2 advice of ODOJ. Prison term analysts and other OISC employees "do
3 not have any discretion to deviate from [its terms]." (Smith Decl.
4 ¶ 29.)

5 On June 17, 2010, Plaintiff sent another inmate communication
6 form maintaining that he was eligible for the 30% earned-time
7 credit on Count Six. He asked for his sentence to be recalculated
8 and for a "determination hearing." (Smith Decl. Ex. 16 at 1.)
9 Black responded on June 22, 2010, stating that Plaintiff was
10 restricted from earned-time credit on Count Six based on the
11 language of the judgment and that he "would have to ask the Court
12 to allow you earned time on that case to be considered for the
13 30%." (Smith Decl. Ex. 16 at 1.)

14 On September 10, 2010, the Lane County Circuit Court entered
15 a corrected judgment, wherein it explicitly stated that Plaintiff
16 could "be considered by the executing or releasing authority
17 for . . . reduction in sentence" with respect to Count Six. (Smith
18 Decl. Ex. 17 at 2.)

19 On November 18, 2010, Plaintiff submitted an inmate
20 communication form requesting that his sentence be recalculated in
21 accordance with the corrected judgment and that 61 days of time-
22 served credit be applied to Count Six. Six days later, Black sent
23 Plaintiff a response indicating that: (1) he was only entitled to
24 "receive time served credit for the time confined in county jail
25 against only the first of multiple consecutive sentences unless
26 different dates are certified" (i.e., Count Five, not Count Five
27 and Count Six); and (2) the projected release date had been
28

1 recalculated consistent with the correct judgment allowing for a
2 reduction in sentence. (Smith Decl. Ex. 20 at 1.)

3 Contrary to the OISC policy manual, Plaintiff "was
4 initially—and incorrectly—awarded 30% earned time on Count 6."
5 (Smith Decl. ¶ 36.) The error was discovered and corrected when
6 Plaintiff's sentence calculation was reviewed, per ODOC policy, six
7 months prior to his projected November 11, 2011 release date.
8 (Smith Decl. ¶ 41.) On June 28, 2011, McCool advised Plaintiff
9 that his projected release date had been changed to January 11,
10 2012.

11 On June 29, 2011, Plaintiff sent an inmate communication form
12 requesting an administrative review of his projected release date.²
13 In the communication form, Plaintiff explained that the Lane County
14 Circuit Court corrected a "specific language error" that precluded
15 his eligibility for a sentence reduction on Count Six and that he
16 was now entitled to a 30% earned-time credit on that count. (Smith
17 Decl. Ex. 23 at 1.) The next day, Plaintiff requested "an
18 administrative review and hearing" on the issue of whether he
19 should have been awarded time-served credit on Count Six in light
20 of the fact that, when he was initially sentenced to 42 months
21 probation, he was granted 42 days of time-served credit on Counts
22
23
24

25 ² Between June 29, 2011 and July 21, 2011, Plaintiff sent nine
26 inmate communication forms to various ODOC employees challenging
27 "OISC's declination to award him credit for time served beyond the
28 61 days on Count 5, OISC's decision that he was only entitled to
20% earned time on Count 6, or both." (Smith Decl. ¶ 42.) He
"also made repeated requests for administrative review of his
sentence computation." (Smith Decl. ¶ 42.)

1 Five and Six.³ (Smith Decl. Ex. 23 at 1; Dugan Decl. Ex. 1 at 3-
2 4.)

3 On July 12, 2011, Plaintiff sent an inmate communication form
4 indicating that he had not received a response to his request for
5 an administrative review and hearing regarding the calculation of
6 his projected release date. One week later, the Oregon Department
7 of Administrative Services ("DAS") forwarded Smith a notice of tort
8 claim submitted by Plaintiff on or about July 15, 2011.⁴ Upon
9 receiving Plaintiff's notice of tort claim, "OISC reviewed the
10 Oregon Judicial Information Network (OIJN) and conferred with ODOJ
11 and DAS to determine whether [P]laintiff's inmate
12 communications . . . related to his pending litigation." (Smith
13 Decl. ¶ 45.)

14 Once "it was determined that some of the issues raised in
15 [P]laintiff's inmate communications—specifically, his claim that he
16 was denied credit for time served—were subject to the pending
17 litigation," (Smith Decl. ¶ 47), OISC's prison term analyst
18 manager, Defendant Theresa Arendell ("Arendell"), sent Plaintiff a
19 letter on July 25, 2011, stating: "Unfortunately, due to pending
20 litigation, we are unable to respond to your concerns at this
21 time." (Smith Decl Ex. 33 at 1.) In making this representation,
22 Arendell relied on the OISC policy manual, which states: "If the
23

24 ³ The December 11, 2008 judgment sentencing Plaintiff to
25 supervised probation stated: "The Defendant shall serve a period of
26 42 days confinement in the Lane County Jail, concurrently with the
27 [42 days] imposed in Count 5, with credit for time served,
considered served." (Dugan Decl. Ex. at 4.)

28 ⁴ The tort claims notice pertained to two post-conviction
proceedings Plaintiff filed in Marion County Circuit Court.

1 inmate's questions pertain to the issues in a 'pending' legal
2 action, the [Technical Program Specialist] will advise the caseload
3 [Prison Term Analyst] to inform the inmate that due to the pending
4 legal action, OISC is unable to answer their questions." (Smith
5 Decl. Ex. 36 at 13.)

6 In the months that followed, Defendants continued to refuse to
7 address Plaintiff's concerns regarding the calculation of his
8 projected release date, despite claims that the pending litigation
9 was unrelated. Plaintiff therefore remained in state custody, and
10 he was ultimately released on January 11, 2012. Defendants still
11 maintain the release date was correct.

12 Based on the foregoing facts, Plaintiff alleges two
13 constitutional violations. First, he alleges a violation of the
14 Eighth Amendment prohibition of cruel and unusual punishment based
15 on the improper calculation of his prison sentence, resulting in
16 116 days of overdetention. Second, he alleges that Defendants'
17 actions with regard to his complaints about his sentence
18 calculation deprived him of liberty without due process of law, in
19 violation of the Fourteenth Amendment.⁵ He also asserts *Monell* and
20 supervisory liability claims, as well as a state law claim for
21 false imprisonment.

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25 ⁵ (Pl.'s Resp. at 1) ("Plaintiff alleges that he was
26 incarcerated 116 days past the expiration of his lawful sentence
27 due to [D]efendants' declination to award him 'time served, as well
28 as, earned time credits' on one of his counts. Plaintiff alleges
that these actions violated his rights under the Eighth and
Fourteenth Amendments and that he is therefore entitled to relief
under 42 U.S.C. § 1983.")

II. LEGAL STANDARD

Summary judgment is appropriate "if pleadings, the discovery and disclosure materials on file, and any affidavits show that there is no genuine issue as to any material fact and that the movant is entitled to judgment as a matter of law." FED. R. CIV. P. 56(c). Summary judgment is not proper if factual issues exist for trial. *Warren v. City of Carlsbad*, 58 F.3d 439, 441 (9th Cir. 1995).

The moving party has the burden of establishing the absence of a genuine issue of material fact. *Celotex Corp. v. Catrett*, 477 U.S. 317, 323 (1986). If the moving party shows the absence of a genuine issue of material fact, the nonmoving party must go beyond the pleadings and identify facts which show a genuine issue for trial. *Id.* at 324. A nonmoving party cannot defeat summary judgment by relying on the allegations in the complaint, or with unsupported conjecture or conclusory statements. *Hernandez v. Spacelabs Med., Inc.*, 343 F.3d 1107, 1112 (9th Cir. 2003). Thus, summary judgment should be entered against "a party who fails to make a showing sufficient to establish the existence of an element essential to that party's case, and on which that party will bear the burden of proof at trial." *Celotex*, 477 U.S. at 322.

The court must view the evidence in the light most favorable to the nonmoving party. *Bell v. Cameron Meadows Land Co.*, 669 F.2d 1278, 1284 (9th Cir. 1982). All reasonable doubt as to the existence of a genuine issue of fact should be resolved against the moving party. *Hector v. Wiens*, 533 F.2d 429, 432 (9th Cir. 1976). Where different ultimate inferences may be drawn, summary judgment is inappropriate. *Sankovick v. Life Ins. Co. of N. Am.*, 638 F.2d

1 136, 140 (9th Cir. 1981). However, deference to the nonmoving
2 party has limits. The nonmoving party must set forth "specific
3 facts showing a genuine issue for trial." FED. R. CIV. P. 56(e).
4 The "mere existence of a scintilla of evidence in support of
5 plaintiff's positions [is] insufficient." *Anderson v. Liberty*
6 *Lobby, Inc.*, 477 U.S. 242, 252 (1986). Therefore, where "the
7 record taken as a whole could not lead a rational trier of fact to
8 find for the nonmoving party, there is no genuine issue for trial."
9 *Matsushita Elec. Indus. Co., Ltd. v. Zenith Radio Corp.*, 475 U.S.
10 574, 587 (1986) (internal quotation marks omitted).

11 **III. DISCUSSION**

12 **A. Eighth Amendment Claim**

13 Detention beyond the termination of a sentence can constitute
14 cruel and unusual punishment if it is the result of "deliberate
15 indifference" to the prisoner's liberty interest. *Davis v. Oregon*
16 No. CV 07-635, 2010 WL 3259924, at *1 (D. Or. Aug. 16, 2010),
17 *aff'd*, 472 F. App'x 846 (9th Cir. 2012). In *Farmer v. Brennan*, 511
18 U.S. 825 (1994), the Supreme Court explained that a prison official
19 cannot be found liable under the Eighth Amendment on the basis of
20 deliberate indifference "unless the official knows of and
21 disregards an excessive risk to inmate health or safety; the
22 official must both be aware of facts from which the inference could
23 be drawn that a substantial risk of serious harm exists, and he
24 must also draw the inference." *Id.* at 837. To put the *Farmer*
25 formula into the context of the present case, "there must be facts,
26 viewed in the light most favorable to [Plaintiff], on which a jury
27 could find [D]efendants knew of a substantial risk that his release
28 date had been miscalculated, that they subjectively drew that

1 inference from those facts, and still disregarded the risk." *Davis*,
2 2010 WL 3259924, at *2.

3 In this case, there simply are no facts on which a jury could
4 reasonably find for Plaintiff on his Eighth Amendment claim. As in
5 *Davis*, the calculations in this case were done according to ODOC
6 policies and Defendants received advice from ODOJ. Moreover,
7 nothing in the record suggests that the prison term analysts who
8 conducted the reviews of Plaintiff's sentence (McCool, Black, etc.)
9 "were in any position to modify, re-examine, or correct the
10 established policies and procedures by which they calculated his
11 release date." *Davis*, 2010 WL 3259924, at *2. In the Court's
12 view, the authorities repeatedly cited by Defendants in support of
13 their calculation (which they still maintain is correct) seem to be
14 on point. There is nothing to suggest that Defendants subjectively
15 ever concluded that Plaintiff's release date had been miscalculated
16 and thereafter disregarded that conclusion. "Deliberate
17 indifference requires something more than just being mistaken." *Id.*
18 Accordingly, the Court recommends granting Defendants' motion for
19 summary judgment on Plaintiff's Eighth Amendment claim.

20 **B. Fourteenth Amendment Claim**

21 Although the Fourteenth Amendment does not guarantee state
22 prisoners a particular method of calculating prison sentences,
23 where state law creates a statutory right to release from prison,
24 it "also creates a liberty interest and must follow minimum due
25 process appropriate to the circumstances to ensure that liberty is
26 not arbitrarily abrogated." *Haygood*, 769 F.2d at 1355. As Judge
27 Mosman explained in *Davis*, when a prisoner raises
28

1 a *factual* question about the calculation of his release
2 date—i.e., that the prison was mistaken about the date on
3 which he began serving his sentence, or had mistakenly
4 counted the number of days he had already served—then
5 this administrative process of Inmate Communication
6 Forms, and the chance to file grievances, would be
7 sufficient to satisfy due process. Certainly there is no
8 requirement that a full-blown hearing of some kind be
9 held for all such challenges. And if a prisoner raises
10 factual questions about the calculation of his sentence,
11 and the prison officials do nothing, or only go through
12 the bare form of a response with no investigation—in one
13 court's formulation, if they 'sit on [their] duff and
14 [don't] do anything'—then the effective denial of any
15 meaningful opportunity to be heard can amount to a denial
16 of due process.

17 . . . What *Haygood* imposes on prison officials is
18 essentially a duty to investigate in good faith, and
19 respond.

20 *Davis*, 2010 WL 3259924, at *3 (quoting *Alexander v. Perrill*, 916
21 F.2d 1392, 1395 (9th Cir. 1990)).

22 *Bagley v. Rogerson*, 5 F.3d 325 (8th Cir. 1993), on the other
23 hand, addressed the scope of a prison official's duty to
24 investigate when the issue is a purely legal one—i.e., when the
25 parties disagree about the prisoner's entitlement to credits, but
26 no facts are in dispute:

27 Bagley argues that even if he was not entitled to credit
28 for the time served on the vacated federal sentences, he
has stated a failure-to-investigate claim under Section
1983. . . . There was nothing to 'investigate' here.
There were no facts in dispute, simply a legal claim by
Bagley that he was entitled to credit, a claim that was
rejected by the defendant state prison officials until
Bagley sued them in state court and obtained his credit
by way of a settlement. So far as the federal
Constitution is concerned, at least, the state officials
were correct in rejecting Bagley's position. The state
officials took a certain position, neither malicious nor
unreasonable on its face, Bagley took them to court, and
they then settled the case. We see no deprivation of due
process here.

Id. at 330 (internal citation omitted).

1 Likewise, this Court can see no deprivation of due process
2 here. "[I]n an administrative sense, [Plaintiff] had an
3 opportunity to be heard. He raised questions about the
4 recalculation of his sentence, and those questions were
5 investigated and answered, repeatedly." *Davis*, 2010 WL 3259924, at
6 *3. Whether the calculation was correct or not, due process
7 doesn't require a full-blow hearing regarding Plaintiff's
8 entitlement to credits. Moreover, there is nothing to suggest that
9 Defendants sat "on their duffs and did nothing."

10 Lastly, there really were no facts in dispute concerning the
11 claims presently being litigated; rather, it was merely a legal
12 disagreement/ misunderstanding between Plaintiff and Defendants as
13 to whether he was entitled to certain time-served and earned-time
14 credits under the applicable statutes, rules and regulations.
15 Defendants "took a certain position, neither malicious nor
16 unreasonable on its face." *Bagley*, 5 F.3d at 330. Thus, as in
17 *Bagley*, there was no deprivation of due process.

18 In sum, the Court recommends granting Defendants' motion for
19 summary judgment on Plaintiff's Fourteenth Amendment claim.

20 **C. Qualified Immunity**

21 "The doctrine of qualified immunity protects government
22 officials 'from liability for civil damages insofar as their
23 conduct does not violate clearly established statutory or
24 constitutional rights of which a reasonable person would have
25 known.'" *Pearson v. Callahan*, 555 U.S. 223, 231 (2009) (quoting
26 *Harlow v. Fitzgerald*, 457 U.S. 800, 818 (1982)). Qualified
27 immunity shields government officials from liability "regardless of
28 whether [their] error is a mistake of law, a mistake of fact, or a

1 mistake based on mixed questions of law and fact." *Id.* (citation
2 and internal quotation marks omitted).

3 The Ninth Circuit employs a two-part test to determine whether
4 a government official is entitled to qualified immunity: "first, we
5 decide whether the officer violated a plaintiff's constitutional
6 right; if the answer to that inquiry is 'yes,' we proceed to
7 determine whether the constitutional right was 'clearly established
8 in light of the specific context of the case' at the time of the
9 events in question." *Mattos v. Agarano*, 661 F.3d 433, 440 (9th
10 Cir. 2011) (citing *Robinson v. York*, 566 F.3d 817, 821 (9th Cir.
11 2009)). Courts "may 'exercise [their] sound discretion in deciding
12 which of the two p[arts] of the qualified immunity analysis should
13 be addressed first.'" *Id.* (quoting *Pearson*, 555 U.S. at 236).

14 Plaintiff has not presented sufficient evidence to raise a
15 genuine issue of material fact with respect to his constitutional
16 claims; in other words, the answer to the first part of the
17 qualified immunity inquiry is "no." As a result, Defendants'
18 "argument that they are entitled to qualified immunity is moot."
19 *Mitchell v. Chairez*, No. CV 10-9377-VBF, 2012 WL 2321130, at *5 n.4
20 (C.D. Cal. May 7, 2012); *Dehne v. City of Reno*, 222 F. App'x 560,
21 562 (9th Cir. 2007) ("Because no constitutional violation occurred,
22 the district court's grant of qualified immunity is no longer a
23 live issue.")

24 **D. Monell and Supervisory Liability Claims**

25 *Monell* and supervisory liability claims both require an
26 underlying constitutional violation. See *Watters v. City of*
27 *Cotati*, No. C 10-2574, 2011 WL 4853590, at *6 (N.D. Cal. Oct. 13,
28 2011) (granting summary judgment on *Monell* and supervisory

1 liability claims because the plaintiff failed to demonstrate
2 triable issue of fact as to his civil rights claims); *Villegas v.*
3 *Gilroy Garlic Festival Ass'n*, 541 F.3d 950, 957 (9th Cir. 2008)
4 ("Because there is no constitutional violation, there can be no
5 municipal liability."); *Rencher v. Nevada*, No. 2:11-cv-01040-MMD-
6 CWH, 2012 WL 4963000, at *6 (D. Nev. Oct. 16, 2012) (granting
7 summary judgment on supervisory liability claim because no
8 constitutional violation had occurred).

9 There is no genuine issue of fact as to whether a
10 constitutional violation occurred here. Accordingly, the Court
11 recommends granting Defendants' motion for summary judgment on
12 Plaintiff's *Monell* and supervisory liability claims.

13 **E. False Imprisonment**

14 As Plaintiff concedes, (Pl.'s Resp. at 21-22), his state law
15 false imprisonment claim against Arendell, Black, McCool and Smith
16 in their official capacities is "in essence [a] claim[] against the
17 state of Oregon." *Johnson v. Rouse*, No. 6:10-cv-06112-AA, 2012 WL
18 1849664, at *1 (D. Or. Apr. 4, 2012) (citing OR. REV. STAT. §
19 30.265(1)). "It is well established that the Eleventh Amendment
20 bars citizens from bringing suits in federal court against a state
21 or state agency absent an express waiver of sovereign immunity by
22 the state." *Id.* Accordingly, the Court recommends dismissing
23 Plaintiff's state law false imprisonment claim without prejudice.⁶

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25 ///

27 ⁶ If there is a potential remedy here, it is a state law claim
28 for false imprisonment, as Defendants' counsel suggested during
oral argument.

1 **IV. CONCLUSION**

2 For the reasons stated, Defendants' motion (Docket No. 41) for
3 summary judgment should be granted.

4 **V. SCHEDULING ORDER**

5 The Findings and Recommendation will be referred to a district
6 judge. Objections, if any, are due **September 23, 2013**. If no
7 objections are filed, then the Findings and Recommendation will go
8 under advisement on that date. If objections are filed, then a
9 response is due **October 10, 2013**. When the response is due or
10 filed, whichever date is earlier, the Findings and Recommendation
11 will go under advisement.

12 Dated this 4th day of September, 2013.

13 /s/ Dennis J. Hubel

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15 DENNIS J. HUBEL
16 United States Magistrate Judge
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